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Overview of EU food regulations and import requirements

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The European Union:





Member States of the European Union Candidate countries

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Legislative process

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Legislation in the area of foodstuffs

- Regulations, Directives, Decisions, Recommendations
- Is adopted by the European Parliament and the Council
- On a proposal of the Commission (exclusive initiator of legislation in the EU)
- Under the co-decision process-majority votes
- Adoption of technical measures delegated to Commission



Legislative process

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Preparation of legislative proposals involves

- Extensive Consultation
 - European Food Safety Authority (on measures that could have a significant impact on public health)
 - stakeholder representatives
 - Member States
- Impact Assessment of proposals
 - Economic, social and environmental aspects



Food Legislation Policy Objective

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Following serious food incidents in 1990s it was decided:

- To implement an integrated approach to food safety ('farm to fork')
 Rules for food and feed
- To create a general frame aiming at ensuring global consistency of all legal acts on food safety



Structure of legislation

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- General Food Law Regulation 178/2002-Basic law
- Horizontal legislation
 - Applicable to all foods (hygiene, additives, contaminants, pesticides, food contact materials, labelling, food irradiation, GMOs, official controls etc.)
- Vertical legislation
 - Specific to certain categories of foods (novel foods, foods for infants and young children, foods for special medical purposes food supplements, etc.)

Some quality measures (coffee, chocolate, honey,)



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General objectives of food law

- Protection of human life and health
- Protection of consumer interests
- Ensure fair trading practices-level playing field
- Ensure free movement of food within the Community
- Facilitate global trade in food and feed by taking into account international standards



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General principles

- Risk analysis and scientific basis + other legitimate factors
- Precautionary principle
- Protection of consumers' interests from fraud, adulteration, misleading practices, enable informed choices
- Principle of transparency (consultation, public information)

Risk Analysis

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Consists of:

- Risk Assessment-by risk assessor (scientific advisory body-EFSA)
- Risk Management-by risk manager (regulators)
- Risk Communication-coordinated between risk assessor and risk manager

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General requirements

- Food safety requirements-no placing on the market of unsafe food or feed
- Products information-no misleading labelling and presentation
- Responsibilities
- Traceability
- Rapid Alert System



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General requirements-Responsibilities

- Food business operators (FBOs)
 - Hygiene at all stages of production chain
 - ➤ Compliance with requirements and, if necessary, withdrawal of unsafe products
 - >Traceability-one step up, one step down
 - ➤ Information to authorities and public



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General requirements-Responsibilities

- Member States
 - > to enforce, monitor and control
 - Public communication



Traceability

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- Applies to all stages of the food chain
- Registration of food businesses
- Allocation of a registration number
- Identification of providers and clients
- Registration number follows the product to its destination
- Procedures to withdraw food from the market
- Adequate records

Rapid Alert System (RASFF)

- Created in 1979
- Efficiently sharing information between the EU-28 national authorities, EFSA, Commission, European Economic Area countries and Switzerland
- Urgent notifications are exchanged collectively and efficiently.
- Information exchanged through RASFF can lead to products being recalled from the market

Other relevant legislation

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- Regulation (EC) No 852/2004
 - ➤ General rules on hygiene-hazard analysis and critical control point (HACCP) principles
- Regulation (EC) No 853/2004
 - > Specific hygiene rules for products of animal origin
- Regulation (EC) No 2073/2005
 - > Microbiological criteria
- Regulation (EC) No 2074/2005
 - ➤ Other implementing rules

Other relevant legislation

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- Regulation (EC) No 882/2004
 - >General rules for official controls
- Regulation (EC) No 854/2004
 - ➤ Specific rules for official controls on products of animal origin

Official Control measures

- RM
- Regulation (EC) No 882/2004 (General rules for official controls)
 - >+numerous other specific measures for specific categories of products etc.



 New Regulation on official controls to become applicable March 2020

Objectives of the new official control law

- Simplify and clarify the legal framework of official control activities
- Consolidate the integrated approach in the food chain in its broadest sense: food and feed products, plant health, animal health and animal welfare
- Ensure the sustainability of the financing of official controls by the <u>operators' contributions</u>
- Allows adaptation to future developments

New elements

- Stricter rules against fraud
 - Discouraging penalties: > gains /% business budget
 - Enhanced cooperation between AA.CC. (IT tool)
- Integrated and more digitalised controls at import: common rules for animals, plants, and other goods
 - Use of a single document "Common Health Entry Doc." (CHED).
- Establishment of an integrated management system: integrated information management system (IMSOC)



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For harmonised animal/product groups:

- Approved third country
- Harmonised animal and public health certification
- Approved establishments (listed in TRACES)
- Approved residues control plan

FVO audits are carried out in third countries and establishments



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Meat and meat products/seafood/fishery products

- List of eligible countries
- Veterinary certification
 - ➤ Recognition of competent authorities of third country able to ensure
 - ✓ Animal health standards (member of OIE)
 - √ hygiene and public health
 - ✓ monitoring system (residues, pesticides, contaminants, heavy metals, marine biotoxins)



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- Approved establishments, including vessels (fisheries products)
 - ✓Inspected regularly/guaranteed by the authorities of the third country
- Approved residues control plan
 - ✓ Approved by the European Commission and renewed

FVO audits are carried out in third countries and establishments



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Entry via approved Border Inspection Points (BIPs)

- Pre-notification with the Common Veterinary Entry Document (CVED) of all consignments through TRACES
- Veterinary checks (documents) of all consignments at the BIP to determine if import/transit conditions are met
- Physical checks depend on risk profile of product
- Veterinary decision and release of the consignment (free circulation within the EU)
- Follow up of specific consignments, e.g. rejection, transit, channelling



Mandatory food labelling

- Name of the food
- List of ingredients
- Net quantity
- 'Best before' or 'use by' date
- Where appropriate:
 - √ Special storage conditions
 - ✓ Conditions of use
 - ✓ Instructions for use
- Name and address of the food business operator
- Country of origin or place of provenance
- Alcoholic strength (if > 1,2 % by volume of alcohol)
- Nutrition declaration



Mandatory labelling modalities (1)

- Mandatory particulars must:
 - be easily visible and, where appropriate, indelible
 - be marked in a conspicuous place and may not in any way be hidden, obscured, detracted from or interrupted by any other intervening material
- Same field of vision:
 - name of the food
 - net quantity and
 - alcoholic strength for beverages containing more than 1,2 % alcohol, the must appear in the same field of vision
- Language
 - Easily understood where the food is marketed
 - Member States may stipulate one or more languages
 - Several languages may be used



Mandatory Labelling modalities (2)

- Contrast
- Legibility
 - Minimum size for mandatory information:
 - 0 1.2mm ('x-height ') = roughly 8 point font
 - 0.9mm (roughly 6 point font) if largest surface of pack < 80 cm²
 - Minimum size for voluntary nutrition labelling:
 - 1.2mm (irrespective of pack size



Voluntary labelling

- May be added provided that:
 - it is not ambiguous or confusing for the consumer,
 - > it is based on relevant scientific data, and
 - it is not displayed to the detriment of the space available for mandatory food information.
- Nutrition and health claims, if appearing on the label, must be authorised under the rules of Regulation 1924/2006.

Thank you for your attention